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PROGRAMME BUDGET FOR THE BIENNIUM 1992-1993

POLICIES OF APARTHEID OF THE GOVERNMENT OF SOUTH AFRICA

Programme budget implications of draft resolutions A/47/L.29, A/47/L.31, A/47/L.32, A/47/L.44 and A/47/L.45

Statement submitted by the Secretary-General in accordance with rule 153 of the rules of procedure of the General Assembly

A. Requests contained in the draft resolutions

1. Programme of work of the Special Committee against Apartheid (A/47/L.29)

1. Under the terms of operative paragraphs 1, 3, 5 and 6 of draft resolution A/47/L.29, the General Assembly would:

(a) Take note with appreciation of the report of the Special Committee against Apartheid 1/ on its work, under its mandate, in support of the peaceful eradication of apartheid and of the process of a negotiated transition of South Africa to a democratic non-racial society;

(b) Authorize the Special Committee against Apartheid, in accordance with its mandate, to mobilize international support for the elimination of apartheid through the early establishment in South Africa of a society based on an agreed democratic and non-racial constitution as envisaged in the Declaration on Apartheid and its Destructive Consequences in Southern Africa, 2/ and to this end:

(i) To continue to monitor the complex developments in South Africa and to collect, analyse and disseminate factual information in this regard;

(ii) To facilitate a peaceful and stable transition in South Africa by promoting international assistance to help South Africans to overcome the negative social and economic consequences of the policies of apartheid, inter alia, by following up on the Seminar on South Africa's Socio-economic Problems: Future Role of the United Nations System in Helping to Address Them, held at Windhoek from 22 to 24 May 1992, through sectoral seminars on well-defined and specific topics with the participation of experts in the relevant fields and in cooperation with relevant bodies and agencies of the United Nations system, institutions and non-governmental organizations;

(iii) To undertake liaison and consultations with Governments, intergovernmental and non-governmental organizations, foundations and institutions, as well as other relevant groups, both inside and outside South Africa (para. 3);

(c) Decide that the special allocation of 450,000 United States dollars to the Special Committee for 1993 from the regular budget of the United Nations should be used towards the cost of special projects aimed at promoting the process towards the elimination of apartheid through the establishment of a new society in South Africa based on a democratic and non-racial constitution, with particular emphasis on issues of human rights and constitution-building, human resources development, institutional capacity-building, health, housing and other socio-economic priority areas (para. 5);

(d) Decide also to continue to authorize adequate financial provision in the regular budget of the United Nations to enable the African National Congress of South Africa and the Pan Africanist Congress of Azania to maintain offices in New York so that they may participate effectively in deliberations in the Special Committee and in deliberations relating to the situation in South Africa in other relevant United Nations bodies (para. 6).

2. Oil embargo against South Africa (A/47/L.31)

2. Under the terms of operative paragraphs 1, 3, and 4 of draft resolution A/47/L.31, the General Assembly would:

(a) Take note of the report of the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa 3/ and endorse its recommendations (para. 1);

(b) Authorize the Intergovernmental Group to take action to promote public awareness of the oil embargo against South Africa, including, when necessary, sending missions and participating in relevant conferences and meetings (para. 3);

(c) Request the Intergovernmental Group to submit to the General Assembly at its forty-eighth session a report on the implementation of the resolution (para. 4).

3. International efforts towards the total eradication of apartheid and support for the establishment of a united, non-racial and democratic South Africa (A/47/L.32)

3. Under the terms of operative paragraphs 10, 19 and 20 of draft resolution A/47/L.32, the General Assembly would:

(a) Request the Secretary-General to respond positively and appropriately, as envisaged in his report, 4/ to requests for assistance from the Goldstone Commission in the context of the National Peace Accord (para. 10);

(b) Request the Secretary-General, in consultation with the parties concerned, to undertake preliminary examination of the assistance which the United Nations might provide in the electoral process leading to a united, non-racial and democratic South Africa (para. 19);

(c) Also request the Secretary-General to continue to ensure the coordination of activities of the United Nations and its agencies with regard to, and, as appropriate inside South Africa, and to report to the General Assembly at its forty-eighth session on measures taken to facilitate the peaceful elimination of apartheid and the transition of South Africa to a non-racial and democratic society as envisaged in the Declaration on Apartheid (para. 20). 2/

4. Military and other collaboration with South Africa (A/47/L.44)

4. Under the terms of operative paragraph 5 of the draft resolution, the General Assembly would request the Special Committee against Apartheid to keep the issue of military and nuclear collaboration with South Africa under constant review and to report thereon to the General Assembly and the Security Council as appropriate.

5. Relations between South Africa and Israel (A/47/L.45)

5. Under the terms of operative paragraph 4 of draft resolution A/47/L.45, the General Assembly would request the Special Committee against Apartheid to continue to monitor the relations between South Africa and Israel and keep them under constant review and report to the General Assembly and the Security Council as appropriate.

B. Relationship of requests to the proposed programme of work

6. The activities referred to in the draft resolutions would fall under programme 6, Elimination of apartheid, and in respect of the requests contained in paragraph 3 (b) above, they relate to programme 4, Special political questions, trusteeship and decolonization of the medium-term plan

for the period 1992-1997 and related revisions, 5/ which are being considered by the General Assembly at its current session. Furthermore, information activities in relation to the programme recommended in the draft resolutions would also fall under programme 38, Public information, of the medium-term plan. 6/

7. The estimated cost of the expected activities of the Special Committee and other bodies engaged in activities against apartheid was initially provided for under section 7A, Policy-making organs, of section 7, Elimination of apartheid, of the programme budget for the biennium 1992-1993, 7/ in view of their "perennial" character. The related appropriation under that subsection for the biennium amounts to $2,545,600. Moreover, the substantive servicing of the Special Committee and of the other bodies engaged in activities against apartheid as well as other activities in relation to the programme were covered under section 7B, Centre against Apartheid, of the 1992-1993 programme budget. A related appropriation of $5,689,300 was also approved under that subsection for the activities of the Centre against Apartheid. Following the restructuring of the Secretariat, that portion of the appropriation relating to requirements for activities in the last 18 months of the biennium is proposed for transfer to section 37, Department of Political Affairs. Lastly, the information activities in relation to the programme have been programmed under subprogramme 1, Promotional services, and subprogramme 2, Information services, of programme 38, Public information, and related appropriations for those activities were approved under section 31 of the programme budget for the biennium 1992-1993.

C. Activities by which the requests would be implemented

8. The activities required for the implementation of the requests contained in draft resolutions A/47/L.29, A/47/L.31, A/47/L.32, A/47/L.44, and A/47/L.45, contained in paragraphs 1 through 5 above, are referred to by the Special Committee in its annual report to the General Assembly 1/ and by the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa in its report to the Assembly at its current session. 3/ The activities have been programmed for the most part under section 7, Elimination of Apartheid and section 31, Public information: subprogramme 1, Promotional services, and subprogramme 2, Information services, of the 1992-1993 programme budget. It is estimated that no additional resources would be required for their implementation.

9. In respect of draft resolution A/47/L.29, referred to in paragraph 1 above, it should be noted that the Special Committee, with the assistance of the Secretariat, would carry out a number of activities as called for in the resolution. These are reflected in the annex to the present statement and are referred to in section 7A, paragraph 7.10, of the proposed programme budget for the 1992-1993 biennium.

10. In respect of paragraph 1 (d) above, an existing appropriation of $384,000 for the year 1993 would cover the anticipated grants to the African

National Congress of South Africa and to the Pan Africanist Congress of Azania for the maintenance of their offices in New York. The related justification appears in paragraph 7.23 of section 7A of the proposed programme budget for the biennium 1992-1993. 7/

11. With regard to information activities under the programme, it has also been estimated that resources additional to the provision already made under section 31 of the 1992-1993 programme budget would not be required.

12. In respect of paragraph 3 (a) above, the Secretary-General is submitting proposed revised estimates in connection with the establishment of a United Nations observer mission in South Africa pursuant to Security Council resolution 772 (1992) of 17 August 1992. One of the mandates given by resolution 772 (1992) is to assist in the strengthening of the structures set up under the National Peace Accord in consultation with the relevant parties (the Goldstone Commission, the National Peace Committee and National Peace Secretariat), for the purpose of reducing tensions so that negotiations may be resumed leading to a united, democratic and non-racial South Africa.

13. With respect to activities called for under paragraph 3 (b) above, it may be recalled that, following the adoption by the General Assembly of its resolution 46/137 of 17 December 1991, and following the restructuring of the Secretariat, an Electoral Assistance Unit was established in the Department of Political Affairs to carry out activities in support of the Secretary-General's functions in the area of the holding and verification of elections. Accordingly, should a request be made to the Secretary-General pursuant to the provisions set out in paragraph 3 (b) above, the Department of Political Affairs would organize an expert mission to South Africa. Every effort would be made to absorb the cost of such a mission or to seek alternative financing. Failing this, the Secretary-General would have recourse to the provisions of General Assembly resolution 46/187 of 20 December 1991 on unforeseen and extraordinary expenses for the biennium 1992-1993.

14. The activities of the Special Committee and its subsidiary bodies in 1993 would also require conference servicing from the Secretariat. The substantive servicing of the Committee and other bodies and activities, along with related resources, have been programmed under sections 7A and 7B of the 1992-1993 programme budget, 8/ proposed for transfer to section 37, Department of Political Affairs. Their sessions and meetings are part of the 1993 calendar of United Nations meetings and conferences, 9/ and conference-servicing requirements would be accommodated from within the resources approved under section 32, Conference and library services, now proposed for transfer to section 41, Administration and management, of the 1992-1993 programme budget. 10/ No additional resources would therefore be required.

D. Modifications required in the proposed programme of work for 1992-1993

15. Should the General Assembly approve the requests contained in draft resolutions A/47/L.29, A/47/L.31, A/47/L.32, A/47/L.44 and A/47/L.45, their implementation would not require any modification of the relevant subprogrammes under section 37 or 31 of the programme budget for the biennium 1992-1993.

E. Potential for absorption of requirements

16. The financial requirements for the regular activities of the Special Committee, at full cost, are estimated at $438,000 for 1993. The estimated requirements of $438,000 would fall within the balance of the appropriation of $503,300 under section 37 of the programme budget for the 1992-1993 biennium.

17. In respect of the special projects of the Special Committee, the special allocation that the General Assembly would decide to make to the Special Committee under the terms of draft resolution A/47/L.29 would be in the amount of $450,000. In that regard, the special allocation would be met from the 1993 portion of the appropriation contained in the 1992-1993 programme budget. Although the full cost of activities under Special projects of the Special Committee in 1993 is estimated at $567,500, sufficient resources are available to absorb the requirements, from the available balance of $613,600 of the 1992-1993 appropriation.

18. The requirements ($384,000) in respect of grants to national liberation movements would be met fully by the 1993 portion of the related appropriations in the 1992-1993 programme budget.

19. The activities of the Department of Public Information in relation to the programme have already been provided for under section 31 of the programme budget for the 1992-1993 biennium.

20. On the basis of the information contained in paragraphs 16 to 18, the estimates for 1992 are summarized in the table below.

Section	Description	Full cost of 1993 activities	Balance of 1992-1993 appropriation	Projected balance
		$	$	$
37	Regular activities of the Special Committee	438 000	503 300	65 300
37	Activities of the Intergovernmental Group (Oil and Petroleum)	a/	a/	-
37	Special projects of the Special Committee	567 500	613 600	46 100
37	Grants to national liberation movements	384 000	384 000	-
	SUBTOTAL, Section 37	1 389 500	1 500 900	111 400
31	Activities of the Department of Public Information in relation to activities under agenda item 37	b/	b/	-
	TOTAL	1 389 500	1 500 900	111 400

a/ The provisions for the activities of both the Special Committee against Apartheid and the Intergovernmental Group to Monitor the Supply and Shipping of Oil and Petroleum Products to South Africa are included under "Regular activities of the Special Committee".

b/ Resources approved under section 31 for the 1992-1993 biennium and intended for the implementation of the activities under consideration are not separately specified in the related appropriations.

F. Summary

21. On the basis of the information provided above, should the General Assembly adopt draft resolutions A/47/L.29, A/47/L.31, A/47/L.32, A/47/L.44 and A/47/L.45, no modification in the programme of work would be required. Furthermore, no additional appropriations would be required under sections 31, 37 or 41 of the programme budget for the biennium 1992-1993.

Notes

1/ A/47/22-S/24663.

2/ Resolution S-16/1, annex.

3/ A/47/43-S/24775 and Add.1.

4/ S/24389.

5/ Official Records of the General Assembly, Forty-fifth Session, Supplement No. 6 (A/45/6/Rev.1), vol. I; A/47/6 (Progs. 4 and 6); and A/47/16 (Part II).

6/ Ibid., vol. II; A/47/6 (Prog. 38); and A/47/16 (Part II).

7/ Ibid., Forty-sixth Session, Supplement No. 6 (A/47/6/Rev.1), vol. I.

8/ Ibid., paras. 7.10-7.17 and 7.25-7.27.

9/ A/47/32 and Add.1.

10/ See A/C.5/47/2 and Corr.1.

Annex

PROGRAMMES OF ACTIVITIES OF THE SPECIAL COMMITTEE AGAINST APARTHEID FOR 1992 AND 1993

Description a/	1993 Number of events or activities	1992 Number of events or activities for comparison purposes
Programme of activities of the Special Committee b/		
1. Grants to national liberation movements	2	2
2. Regular activities		
(a) Conferences and other meetings sponsored and co-sponsored:	5	6
(i) Symposium on political tolerance in a pluralistic democracy - Role of opinion makers during transition period;		
(ii) Consultations with international non-governmental organizations and anti-apartheid movements on the role of the international NGO community in a South Africa in transition;		
(iii) Seminar on economic growth and sustainable social development;		
(iv) Seminar on a culture of human rights; effective guarantees of protection and remedy; role of law enforcement officials; system of ombudsman; community training (in cooperation with the Centre for Human Rights);		
(v) Seminar on the role and function of United Nations electoral monitoring;		

Description a/	1993 Number of events or activities	1992 Number of events or activities for comparison purposes
(b) Missions of consultations with Governments in:	3	4
(i) Southern Africa;		
(ii) Europe;		
(iii) North America;		
(c) Missions of participation in other United Nations activities	4	4
(d) Missions of consultations with the Organization of African Unity (OAU) and other international organizations	3	3
(i) Meetings of the OAU Liberation Committee;		
(ii) OAU Council of Ministers and Summit;		
(iii) Movement of Non-Aligned Countries;		
(e) International days and other events	5	4
(i) International Day for the Elimination of Racial Discrimination;		
(ii) Eminent women's mission to South Africa;		
(iii) Round table of journalists;		
(iv) Participation of representatives of the liberation movements in the General Assembly;		

	Description a/	1993 Number of events or activities	1992 Number of events or activities for comparison purposes
	(v) Participation of representatives of the liberation movements in the observance of the International Day for the Elimination of Racial Discrimination;		
3.	Special allocation for special projects (grants)	35	35
4.	Information activities by the Department of Public Information in relation to the programme of work of the Special Committee	c/	c/

a/ Detailed descriptions relate to events or activities for 1993 only.

b/ Conference-servicing requirements in relation to the activities will be met from resources under section 32, now proposed for transfer to section 41.

c/ Information not available.